



14<sup>th</sup> All India Meet of the State Legal Services Authority  
to be held at Hyderabad on 9<sup>th</sup> & 10<sup>th</sup> April, 2016  
Organised by Telangana State Legal Services Authority

**Additional Agenda for  
Conclave of Executive  
Chairpersons &  
Member Secretaries of State  
Legal Services Authorities  
9<sup>th</sup> April, 2016 (Saturday)  
(2.00 PM to 5.00 PM)**

on

**Effective Implementation of Recently Launched  
Seven Schemes of  
National Legal Services Authority**

By

**NATIONAL LEGAL SERVICES AUTHORITY**

12/11, Jam Nagar House, Shahjahan Road,  
New Delhi-110011, Ph. 23382778, 23382121 (fax)

E-mail: [nalsa-dla@nic.in](mailto:nalsa-dla@nic.in)

Website : [www.nalsa.gov.in](http://www.nalsa.gov.in)

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Conclave of Executive Chairpersons & Member Secretaries  
of State Legal Services Authorities  
9<sup>th</sup> April, 2016 (Saturday)  
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Effective Implementation of Recently Launched  
Seven Schemes of National Legal Services Authority**

**NALSA has prepared Draft Minimum Plan of Action for the implementation of Seven Schemes in year one and sent the same on 26<sup>th</sup> February, 2016 to all SLSAs. The letter is reproduced here as follows :**

F.No. L/23/2015/NALSA

Dated: 26<sup>th</sup> February, 2016

To

The Member Secretary

All State Legal Services Authorities

Sub: Draft Minimum Plan of Action for the implementation of the NALSA's Scheme in year one.

Dear Sir/Madam,

As you are aware that on 7<sup>th</sup> November, 2015, NALSA launched seven new Schemes. Now NALSA has prepared a draft Minimum Plan of Action for the implementation of NALSA's Schemes during the year 2016-17. We are aware that few states have already made their own SOP/Action Plan for implementation of the said schemes in their respective states but in some of the states the same is missing. The draft prepared by NALSA is only suggestive and the states are free to develop their own Action Plan in this regard, however, they may take the help of the draft Minimum Plan of Action prepared by this Authority.

The State Legal Services Authorities who have already made their own SOP/Action Plan for the implementation of NALSA's Scheme, are requested to share the same

with this Authority.

A draft Minimum Plan of Action for the implementation of NALSA's Schemes is attached herewith.

You are requested to kindly go through the said draft Minimum Plan of Action and suggest modifications required, if any, by 15<sup>th</sup> March, 2016. Any other comments in this regard shall also be welcomed.

Yours sincerely

Rajesh Kumar Goel

Director

National Legal Services Authority

011-23071450/23072283

Encl; Attachment.

# **DRAFT MINIMUM PLAN OF ACTION FOR THE IMPLEMENTATION OF THE NALSA SCHEMES IN YEAR ONE**

## **GENERAL ACTION FOR ALL SCHEMES**

- ◆ Identify districts in the State/Union territory that are relevant and most in need of strategic intervention in case of each individual scheme.
- ◆ Constitute teams of PLVs and panel lawyers for working on each of the scheme in the respective districts.
- ◆ Identify government departments and district authorities responsible for implementing government schemes on the subject matter in question.
- ◆ Request the concerned department, Divisional Commissioner or District Collector to nominate one officer as the nodal officer who would be responsible for ensuring the convergence of NALSA's schemes with the policies, schemes and guidelines of the government on the subject matter. In the absence of a regular officer to fulfil this role, ensure that a retired officer is appointed to take on these responsibilities. This post of a nodal officer can also be assigned to an NGO working on the scheme, an academician or an expert in the field. Remuneration for such officer may be fixed, as determined by the Executive Chairman of each SLA.
- ◆ Conduct sensitization programmes/skills training for the team members with the help of the Nodal officer, NGOs, academicians or any other persons having special knowledge/skills on the subject matter
- ◆ Identify NGOs working at the district level on various aspects of each scheme. Assess their utility and send proposals for accreditation of such NGOs to NALSA.
- ◆ Continue providing legal services to those entitled under Section 12 of the Legal Services Authorities Act in districts other than those identified to benefit from these schemes.

## **SPECIFIC ACTION**

### **NALSA (Victims of Trafficking and Commercial Sexual Exploitation) Scheme, 2015**

- ◆ Identify districts that are source, transit and destination locations for trafficking and prostitution. Discern the different typology of sex workers, including those belonging to the transgender community and maintain a database of these individuals at the district level.
- ◆ Identify existing PLVs suitable to work in this area, preferably with some association with or prior experience of working with the community. They can be sex workers, members from NGOs working in this area etc.
- ◆ Plan, prepare and implement awareness, training and sensitization programmes that can be organized on the subject of trafficking and commercial sexual exploitation, along with the relevant government department or nodal officer. The programmes must be organised for victims, their families, the general public and for stakeholders working for the victims of trafficking and commercial sexual exploitation.
- ◆ Collect all the government welfare schemes and compensation measures relevant to prevention, rescue and rehabilitation for victims of trafficking and commercial sexual exploitation. Collate and display this information in the office of every Legal Services Institution. Publish this information in pamphlets that can be utilized to raise awareness. Also, take steps to assist the victims in availing the benefits under the said Scheme.
- ◆ Continue providing legal assistance to victims of trafficking and commercial sexual exploitation at the time of rescue and during trial.
- ◆ Integrate and coordinate with all stakeholders including government agencies and NGOs for rescue and rehabilitation of victims.
- ◆ Ensure that compensation is awarded and paid to victims of trafficking and commercial sexual exploitation under the Victims Compensation Scheme or POCSO Act, as the case may be.

### **NALSA (Legal Services to the Workers in the Unorganised Sector) Scheme, 2015**

- ◆ Identify different categories and populations of unorganised workers and create a database at the

district level. Identify districts where there is a higher density of these workers.

- ◆ Collect information on the existence of Social Security Boards and Workers Facilitation Centres in each district. Coordinate with the relevant government department for their establishment, where not present.
- ◆ Plan, prepare outlines and implement awareness programmes, trainings or colloquia to provide information to different categories of unorganised workers on the schemes, benefits and social security measures they are entitled to. Plan and carry out sensitizations, seminars and symposia for employers on statutory provisions and need to provide decent working conditions, living wages and social security to workers.
- ◆ Collate information; prepare pamphlets and display information at every Legal Services Institution on the schemes and benefits available to unorganised workers.
- ◆ Provide assistance and help all unorganised workers with their registration for benefits under the various schemes. Identify and maintain a database of government authorities to be approached for successfully availing these benefits and coordinate with them, where necessary.

### **NALSA (Child Friendly Legal Services to Children and their Protection) Scheme, 2015**

- ◆ Collate information on all the existing schemes, policies, regulations, SOPs, directives etc. on the subject of child welfare and protection. Prepare pamphlets and display this information at every Legal Services Institution and child welfare functionary such as JJBs, CWCs in the district.
- ◆ Identify the authorities and institutions in each district that are working in this area such as JJBs, CWCs, Observation and Shelter homes, Offices of Probation Officers etc. set out by the JJ Act and other legislations, such as the Child Labour (Prohibition and Regulation) Act, the Prohibition of Child Marriage Act, the Protection of Children from Sexual Offences Act, the Guardians and Wards Act, the Right of Children to Free and Compulsory Education Act etc. Coordinate with these authorities and institutions, where necessary. Identify counselling and other institutional support provided at these places. Create and maintain a data of the same at the district level.
- ◆ Identify existing PLVs who would best be able to contribute to the implementation of this scheme, preferably those with experience or expertise in working on the issues outlined thereunder.
- ◆ Discern if all JJBs and CWCs have a functional legal services clinic in their premises. If not, ensure that they are set up at the earliest. Also, determine if an adequate number of panel lawyers have been deputed to these clinics and that their performance is monitored.
- ◆ Plan, prepare and implement awareness programmes for juveniles in conflict with law and those in need of care and protection, along with their guardians. To this end, ensure that legal literacy programmes are conducted in all schools. Put together and carry out sensitization and training programmes towards an understanding and capacity building of various functionaries to ensure the protection of children and that they are provided child friendly legal services.
- ◆ Analyse the reports of the committee on observation and children homes on a quarterly basis and take/recommend corrective actions wherever required.

### **NALSA (Legal Services to the Mentally Ill and the Mentally Disabled) Scheme, 2015**

- ◆ Create a database of all psychiatric hospitals, homes and facilities at the district level in each State/ Union territory.
- ◆ Identify PLVs who are suited to work in the area of mental health, with respect to the provisions of this scheme.
- ◆ Collate information on the basic rights and benefits that ought to be ensured to the mentally ill and mentally disabled. Print pamphlets with this information and ensure their wide dissemination. Display this information at Legal Services and Mental Health Institutions.
- ◆ Identify the legal provisions under the Mental Health Act and other such legislations that apply to the mentally ill and mentally disabled. Prepare a compendium of these legal provisions along with the relevant case law applicable to them.
- ◆ Outline and carry out sensitization programmes to inform mental health officials such as doctors, nurses, police officials, judicial magistrates dealing with inquisition proceedings etc. on the

mentally ill and disabled, with a view to their rights.

- ◆ Plan, prepare and implement destigmatization programmes on mental illness and disability for the general public so that those suffering with these infirmities are not ill treated, and in addition to these being acknowledged and treated.

#### **NALSA (Effective Implementation of Poverty Alleviation) Scheme, 2015**

- ◆ Identify districts and communities that have a large population that is below the poverty line. Also, identify the issues faced by these communities and prepare a database of the same.
- ◆ Identify existing PLVs who are best suited or have past experience working with the economically weaker sections of society.
- ◆ Collate information on the basic rights and benefits that are to be afforded to these socially and economically backward individuals. Identify the schemes that guarantee the same. Print pamphlets with this information, distribute them and ensure that this is displayed.
- ◆ Plan, prepare an outline and implement a programme to raise awareness about the rights, benefits and schemes to be afforded to those entitled under the Poverty Alleviation Schemes.
- ◆ Identify benefits that are not reaching the target sections of society. Coordinate with the concerned government departments to formulate strategies to have the benefits reach them.

#### **NALSA (Protection and Enforcement of Tribal Rights) Scheme, 2015**

- ◆ Identify districts with a high density of tribal population. In addition, identify each tribal community and the problems they face on issues of harassment, land, health, education and otherwise and create a database of the same.
- ◆ Identify existing PLVs who have an understanding and are suitable to work on this scheme. Preference must be given to members from the tribal community, those working with them or experts in the area of tribal rights.
- ◆ Collate information on the schemes, policies and guidelines aimed at assisting the tribal community. Prepare pamphlets, distribute them and display the information so collected.
- ◆ Identify government departments in the district that are to provide benefits under the schemes, policies etc. to the tribal community, along with reasons for any failure on their part. Coordinate with the concerned government departments to ensure that the intended benefits reach the individuals of these communities.
- ◆ Plan, prepare and implement awareness programmes aimed at providing individuals from the tribal community information about their rights, the schemes and the benefits they are entitled to as a result.

#### **NALSA (Legal Services to the Victims of Drug Abuse and Eradication of Drug Menace) Scheme, 2015**

- ◆ Identify districts where there is a large prevalence of drugs and drug abuse, along with communities that are prone to use or distribute these substances.
- ◆ Create a database of Panchayati raj and other government institutions, social welfare organisations, and NGOs that can help or have worked to eradicate the use and sale of drugs in the community.
- ◆ Coordinate with Panchayati Raj institutions and other government departments concerned to prevent and destroy illegal cultivation of plants used to produce drugs.
- ◆ Identify existing PLVs who can best assist with the implementation of this scheme, with a focus on experts and those with experience working in this area including former drug addicts.
- ◆ Collate information on existing policies, schemes, regulations etc. for effective prevention, rehabilitation and elimination of the use of narcotic drugs and psychotropic substances. Print pamphlets, distribute them and display this information using signboards, hoardings etc.
- ◆ Plan, prepare and carry out awareness and de-stigmatization programmes amongst drug addicts, their families, students, farmers, chemists, and to the general public on the use of drugs and its negative effects. Organise these using the assistance of former drug addicts wherever possible.
- ◆ Identify de-addiction and rehabilitation centres and maintain a database of these at the district level.

## EXAMPLE FOR SELECTION OF MOST VULNERABLE DISTRICTS

Different criteria can be employed for the selection of the most vulnerable districts and thus the first stage for the implementation of schemes. An example of this would through the use of already existing vulnerability criteria employed by different government departments.

- ◆ For the most vulnerable districts according to the NALSA (Victims of Trafficking and Commercial Sexual Exploitation) Scheme, 2015 and the NALSA (Legal Services to the Victims of Drug Abuse and Eradication of Drug Menace) Scheme, 2015, the districts listed by NACO for the implementation of the HIV programme can be referred to
- ◆ For the NALSA (Legal Services to the Workers in the Unorganised Sector) Scheme, 2015; the NALSA (Effective Implementation of Poverty Alleviation) Scheme, 2015; and the NALSA (Legal Services to the Mentally Ill and the Mentally Disabled) Scheme, 2015, the most backward districts so named by the former Planning Commission can be made use of.
- ◆ For the NALSA (Victims of Trafficking and Commercial Sexual Exploitation) Scheme, 2015 and the NALSA (Child Friendly Legal Services to Children and their Protection) Scheme, 2015, the districts identified for the Beti Bachao campaign by the Department of Women and Child Development can be utilized.
- ◆ For the NALSA (Protection and Enforcement of Tribal Rights) Scheme, 2015, districts having more than 50% tribal population must be determined.

Besides these preliminary examples, other districts that can be most benefitted and that are in need of these schemes must be identified for the first phase of implementation.

Sl. no.	Name of State	Districts for the NALSA (Legal Services to the Workers in the Unorganised Sector) Scheme, 2015	Districts for the NALSA (Victims of Trafficking and Commercial Sexual Exploitation) Scheme, 2015	Districts for the NALSA (Effective Implementation of Poverty Alleviation) Scheme and the (Legal Services to the mentally ill and the mentally disabled) Scheme	Districts for the NALSA (Child Friendly Legal Services to Children and their Protection) Scheme, 2015	Districts for the NALSA (Protection and Enforcement of Tribal Rights) Scheme, 2015	Districts for the NALSA (Legal Services to the Victims of Drug Abuse and Eradication of Drug Menace) Scheme, 2015
1	Andhra Pradesh, Telangana	Hyderabad	Adilabad	Khammam	Kadapa		
		Vijayawada	Anantapur	Warangal	Hyderabad		
		Rajahmundry	Chittoor	Ranga Reddy			
			Kadapa				
			East Godavari				
			Guntur				
			Hyderabad				
			Karimnagar				
			Khammam				
			Krishna				
			Kurnool				
			Mahbubnagar				
			Medak				
			Nalgonda				
			Nellore				
			Nizamabad				
			Prakasam				
	Ranga Reddy						
	Srikakulam						
	Visakhapatnam						
	Vizianagaram						
	Warangal						
	West Godavari						
2	Arunachal Pradesh		Lohit		Dibang Valley	Kurung Kumeng	
						Subansiri	
						East Kameng	
					Siang		
3	Bihar	Patna	Araria	Gaya	Vaishali		
		Bhagalpur	Lakhisarai	Vaishali			
		Dhanbad		Samastipur			

				Sehore			
4	Chattisgarh		Durg	Bastar			
				Dantewada			
				Kanker			
				Jashpur			
				Korba			
				Raigarh			
				Koriya			
				Surguja			
				Bilaspur			
				Janjgir-Champa			
				Kawardha			
				Dhamtari			
				Mahasamund			
				Rajnandgaon			
				Durg			
5	Delhi	All districts			South West Delhi		
					North West Delhi		
					East Delhi		
					West Delhi		
					North Delhi		
6	Goa	Panjim	North Goa				All districts
7	Gujarat	Ahmedabad	Banaskantha	Dang	Surat	Dang	
		Gandhinagar	Dahod	Dahod	Mehsana	Narmada	
		Vadodara	Mehsana	Panchmahal	Gandhinagar	Tapi	
		Bharuch	Navsari	Valsad	Ahmedabad		
			Surat	Bharuch	Rajkot		
			Surendranagar	Narmada			
				Navsari			
8	Jammu and Kashmir	Jammu			Jammu	Kargil	
		Srinagar			Pulwama		
					Kathua		
					Budgam		
					Anantnag		
9	Jharkhand	Ranchi		Simdega			
		Jamshedpur		Gumla			
		Bokaro steel city		Lohardaga			
				Saraikela			
				West Singhbhum			
				Dumka			
				Jamtara			
				Sahebganj			
				Pakur			
				Chatra			
				Garhwa			
				Palamu			
				Latehar			
				Godda			
				Bokaro			
				East Singhbhum			
				Hazaribagh			
				Koderma			
10	Haryana	Chandigarh	Bhiwani		Mahendragarh		
		Panipat			Jhajjar		
					Rewari		
					Sonapat		
					Palwal		
					Ambala		
					Kurukshetra		
					Rohtak		
					Karnal		
					Yamuna nagar		
					Kaithal		



					Bhiwani		
					Panipat		
11	Karnataka	Bengaluru	Bagalkot	Chitradurga	Bijapur		
		Channapatna	Bengaluru Urban	Davangere			
			Bengaluru Rural				
			Belgaum				
			Bellary				
			Bidar				
			Bijapur				
			Chamarajanagar				
			Chikmagalur				
			Dakshina Kannada				
			Davangere				
			Dharwad				
			Gadag				
			Gulbarga				
			Kodagu				
			Kolar				
			Koppal				
			Mandya				
			Mysore				
			Raichur				
			Shimoga				
			Tumkur				
			Udupi				
			Uttara Kannada				
12	Madhya Pradesh	Bhopal	Balaghat	Jhabua	Morena	Alirajpur	
		Panna	Dewas	Mandla	Gwalior	Jhabua	
		Indore	Harda	Barwani	Bhind		
		Pithampur	Panna	Nimar	Datia		
			Rewa	Dhar			
				Seoni			
				Umaria			
				Shahdol			
				Chhindwara			
				Sidhi			
				Betul			
				Harda			
				Satna			
				Balaghat			
				Panna			
				Katni			
13	Maharashtra	Mumbai	Ahmednagar	Gadchiroli	Beed	Nandurbar	Mumbai
		Thane	Akola	Dhule	Jalgaon	Gadchiroli	Pune
		Pune	Amravati	Nandurbar	Ahmednagar	Dhule	
		Nagpur	Aurangabad	Bhandara	Buldana	Nashik	
		Nashik	Beed	Chandrapur	Aurangabad		
		Solapur	Buldana	Gondia	Washim		
		Bhiwandi	Chandrapur	Hingoli	Kolhapur		
		Chandrapur	Dhule	Nanded	Osmanabad		
			Gadchiroli	Aurangabad	Sangli		
			Hingoli	Ahmednagar	Jalna		
			Jalgaon	Yavatmal			
			Jalna	Thane			
			Kolhapur	Amravati			
			Latur				
			Mumbai				
			Mumbai suburban				
			Nagpur				
			Nanded				
			Nandurbar				
			Nashik				
			Osmanabad				

			Parbhani				
			Pune				
			Raigad				
			Ratnagiri				
			Sangli				
			Satara				
			Solapur				
			Thane				
			Wardha				
			Yavatmal				
14	Manipur	Imphal			Senapati	Tamenglong	Bishnupur
						Ukhrul	Chandel
						Churachandpur	Churachandpur
						Chandel	Imphal
							Senapati
							Tamenglong
							Thoubal
							Ukhrul
15	Meghalaya	Shillong			Ri-Bhoi	Khasi hills	
						Garohills	
						Jaintia hills	
						Ri-Bhoi	
16	Mizoram	Aizawl			Siaha	Champhai	Aizawl
						Serchhip	
						Siaha	
						Lawngtlai	
						Lunglei	
						Mamit	
						Aizawl	
						Kolasib	
17	Nagaland	Kohima			Longleng	Tuensang	Dimapur
		Dimapur				Kiphire	Kohima
						Longleng	Mokokchung
						Phek	Mon
						Wokha	Phek
						Mokokchung	Tuensang
						Peren	Wokha
						Kohima	Kiphire
							Peren
							Zunheboto
18	Odisha	Bhubaneswar	Angul	Koraput	Nayagarh		
		Cuttack	Balangir	Malkangiri			
			Bhadrak	Nabarangpur			
			Ganjam	Rayagada			
				Mayurbhanj			
				Sundargarh			
				Phulbani			
				Boudh			
				Keonjhar			
				Nuapada			
				Kalahandi			
				Sambalpur			
				Bargarh			
				Deogarh			
				Jharsuguda			
				Sonepur			
				Balangir			
				Angul			
				Dhenkanal			
19	Puducherry	Pondicherry			Yanam		
20	Punjab	Chandigarh	Ludhiana		Tarn Taran		Chandigarh
		Ludhiana			Gurdaspur		
		Amritsar			Amritsar		

		Patiala			Muktsar	
					Mansa	
					Patiala	
					Sangrur	
					Sahibzada Ajit Singh Nagar	
					Fategarh Sahib	
					Barnala	
					Ferozpur	
21	Rajasthan	Jaipur		Banswara	Jhunjhunu	
		Udaipur		Dungarpur	Sikar	
		Jodhpur		Udaipur	Karauli	
		Ajmer		Sirohi	Sri Ganganagar	
				Jhalawar	Dholpur	
					Jaipur	
					Dausa	
					Alwar	
					Bharatpur	
					Sawai Madhopur	
22	Uttar Pradesh	Lucknow	Allahabad	Sonbhadra	Bagpat	
		Kanpur	Banda	Sitapur	Gautam Buddha Nagar	
		Allahabad		Unnao	Ghaziabad	
		Ghaziabad		Raebareli	Meerut	
		Agra		Hardoi	Bulandshahr	
		Jhansi			Agra	
		Mathura			Muzaffarnagar	
		Firozabad			Jhansi	
		Moradabad			Mathura	
		Bareilly				
		Noida				
23	Uttarakhand	Dehradun			Pithoragarh	
					Champawat	
24	Tamil Nadu	Chennai	Coimbatore		Cuddalore	Chennai
		Salem	Cuddalore			
		Sivakasi	Dharmapuri			
			Erode			
			Kanyakumari			
			Karur			
			Krishnagiri			
			Madurai			
			Namakkal			
			Perambalur			
			Pudukkottai			
			Ramanathapuram			
			Salem			
			Sivaganga			
			Theni			
			The Nilgiris			
			Tiruvallur			
			Tiruchirappalli			
			Tiruvannamalai			
			Thoothukudi			
			Vellore			
			Virudhunagar			
25	Tripura	Agartala			South Tripura	
26	West Bengal	Kolkata	Kolkata	Jalpaiguri	Kolkata	
				Purulia		
				Cooch Behar		
				Bankura		
				Dinajpur		
				Birbhum		



## NATIONAL LEGAL SERVICES AUTHORITY

### Seven Schemes of National Legal Services Authority :

- **NALSA (Victims of Trafficking and Commercial Sexual Exploitation) Scheme, 2015.**
- **NALSA (Legal Services to the Workers in the Unorganized Sector) Scheme, 2015.**
- **NALSA (Child Friendly Legal Services to Children and their Protection) Scheme, 2015.**
- **NALSA (Legal Services to the mentally ill and Mentally Disabled Persons) Scheme, 2015.**
- **NALSA (Effective Implementation of Poverty Alleviation Schemes) Scheme, 2015.**
- **NALSA (Protection and Enforcement of Tribal Rights) Scheme, 2015.**
- **NALSA (Legal Services to the Victims of Drug Abuse and Eradication of Drug Menace) Scheme, 2015.**